

**COLORADO**  
**Bureau of Investigation**  
Department of Public Safety

Colorado Bureau of Investigation

# Annual Report 2025



# Letter from the Director

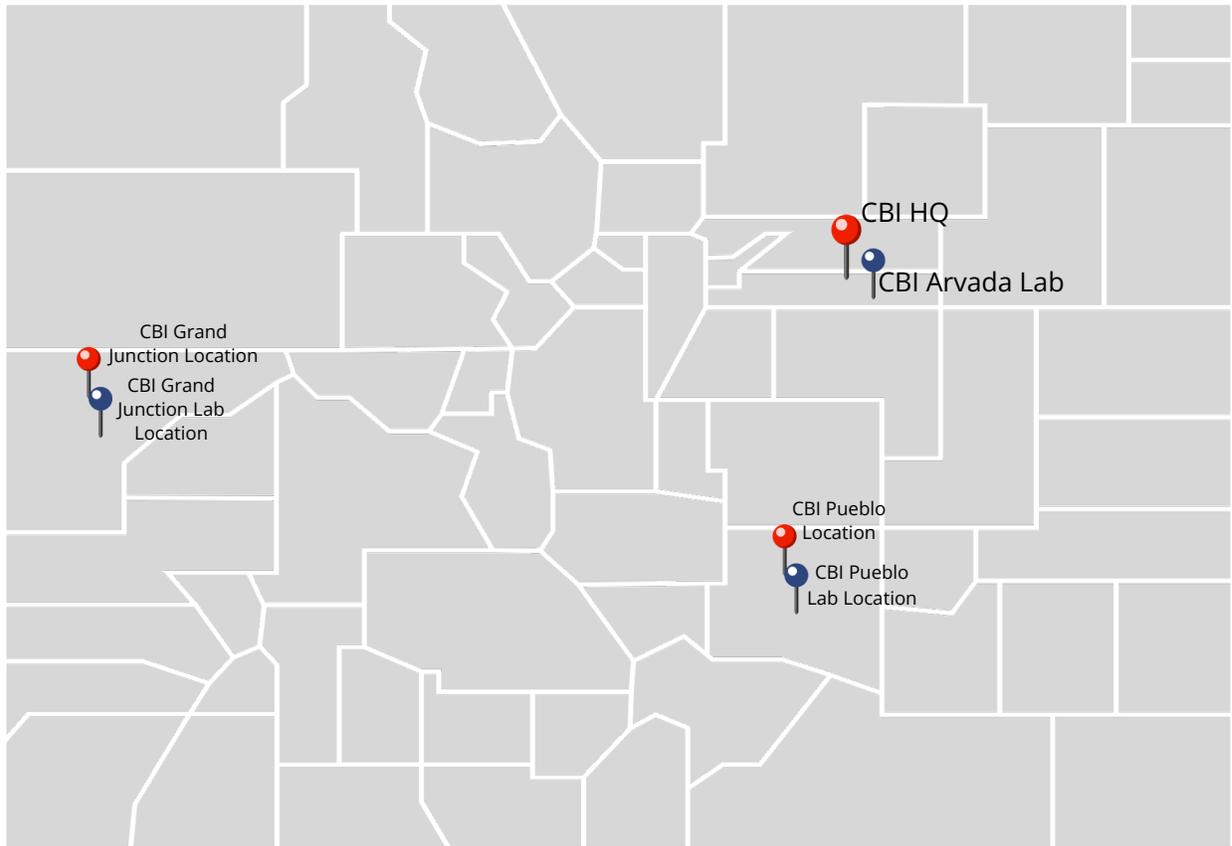


To CBI's Customers and Stakeholders, It's my privilege to be the CBI's 12th Director, and it's my commitment to our staff, to our law enforcement partners and to the public to be Colorado's resource of choice for public safety. That's why I am pleased to present the 2025 Colorado Bureau of Investigation (CBI) Annual Report. The following pages are filled with statistics and information capturing the dedication of our team in assisting the public safety community with complex criminal investigations, providing comprehensive forensic testing, and helping to promote the safety and quality of life that Colorado residents and guests alike have come to expect in this great state.

The CBI strives to provide exceptional service. From thousands of background checks for licensed professions to hundreds of thousands of background checks for firearms transfers performed each year, the CBI demonstrates superior attention to detail and a willingness to go the extra mile to ensure a successful outcome. In 2025, the CBI addressed illegal grows involving illicit marijuana, conducted human trafficking operations, utilized genetic genealogy to help solve a handful of cold cases in the state, and provided mobile identification units to hundreds of law enforcement officers. Our team responded to hundreds of crime scenes and provided countless hours of critical training to the public safety community. The CBI's Annual Report consists of all of these stories and more. Please take a moment to explore the pages and learn more about the exceptional work being performed by the CBI's talented and dedicated team.

*Armando Saldaña*

# Regional Locations



[Linkedin](#)

[X](#)

[Instagram](#)

[Facebook](#)

## **Lakewood (Headquarters)**

303-239-4201

690 Kipling St.

Lakewood, CO 80215

## **Grand Junction**

970-248-7500

2797 Justice Drive

Grand Junction, CO

81506

## **Pueblo**

719-647-5999

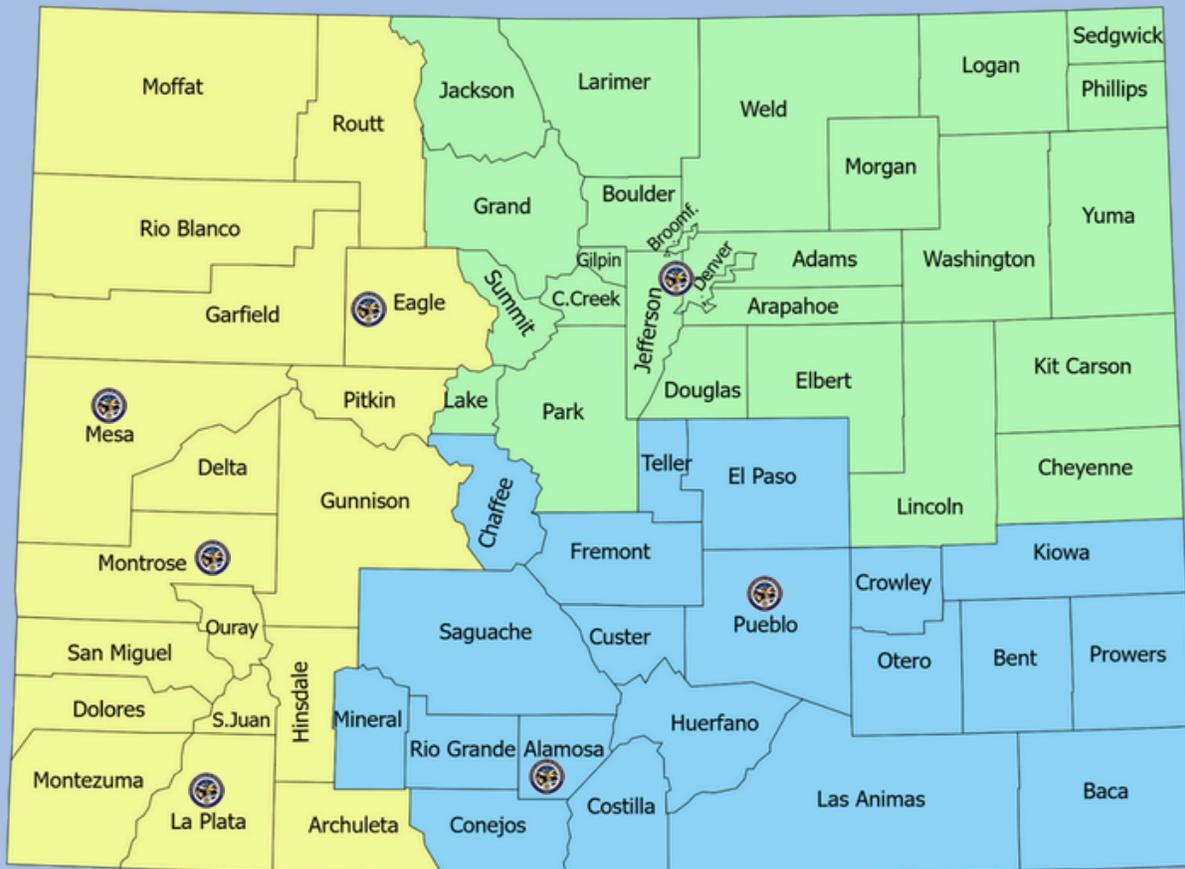
79 N. Silicon Drive

Pueblo West, CO

81007



# CBI Regional Map with Counties



## CBI Denver

Adams County  
 Arapahoe County  
 Boulder County  
 Broomfield County  
 Cheyenne County  
 Clear Creek County  
 Denver County  
 Douglas County  
 Elbert County  
 Gilpin County  
 Grand County  
 Jackson County  
 Jefferson County  
 Kit Carson County  
 Lake County  
 Larimer County  
 Lincoln County  
 Logan County  
 Morgan County  
 Park County  
 Phillips County  
 Sedgwick County  
 Summit County  
 Washington County  
 Weld County  
 Yuma County

## CBI Grand Junction\*

Archuleta County  
 Delta County  
 Dolores County  
 Eagle County  
 Garfield County  
 Gunnison County  
 Hinsdale County  
 La Plata County  
 Mesa County  
 Moffat County  
 Montezuma County  
 Montrose County  
 Ouray County  
 Pitkin County  
 Rio Blanco County  
 Routt County  
 San Juan County  
 San Miguel County

## CBI Pueblo\*\*

Alamosa County  
 Baca County  
 Bent County  
 Chaffee County  
 Conejos County  
 Costilla County  
 Crowley County  
 Custer County  
 El Paso County  
 Fremont County  
 Huerfano County  
 Kiowa County  
 Las Animas County  
 Mineral County  
 Otero County  
 Prowers County  
 Pueblo County  
 Rio Grande County  
 Saguache County  
 Teller County

\*Satellite Offices in Durango, Eagle and Montrose report to the Grand Junction Regional Office  
 \*\*Satellite Office in Alamosa reports to the Pueblo Regional Office

# Our Vision

Through leadership and collaboration, we strive to be an innovative workforce dedicated to raising our level of excellence to meet Colorado's public safety needs.

# Our Mission

To pursue justice and ensure a safer Colorado by providing excellence in background and criminal investigations, forensic services, and the management of statewide criminal justice information.



# Our Core Values

## FIRST

### Family

We care for each other.

Supporting each other in creating an exceptional work environment and encouraging a healthy work-life balance.

### Integrity

We do the right thing.

Acting with honesty, honor, and transparency; never compromising the truth.

### Respect

We treat others how we expect to be treated.

Operating in a spirit of cooperation with our fellow employees, our customers, and our community, embracing diversity and each other's unique talents.

### Service

We are dedicated.

Committed to serving the people of Colorado with excellence.

### Teamwork

We work together.

Collaborating inside and outside the bureau to maximize our impact on public safety.



# Our Executive Team



**Armando Saldate III**  
Director



**Susan Medina**  
Chief of Staff



**Raymond Butler**  
Deputy Director over  
Investigations



**Dan Volz**  
Deputy Director over  
Support Services



**Lance Allen**  
Deputy Director over  
Forensics

CBI's executive leaders set the vision for fair, effective investigation and strong partnerships across the state. Guided By experience and accountability the CBI executive team drives innovation and teamwork to protect Colorado.



## CBI BY THE NUMBERS 2025-2026



**BUDGET**  
FY 2025 Budget  
\$82.4 Million



**EMPLOYEES**  
478 full-time  
employees



**COLORADO  
OPEN  
RECORDS ACT**  
517 requests



**INSTACHECK**  
289,997  
Background  
Checks Completed



**Crime Scene**  
218  
responses



**FINGERPRINTING LOCATIONS**  
125 CABS locations  
174,818 individuals  
served



**DNA OFFENDER DATABASE**  
19 Million profiles



**SEX OFFENDER  
REGISTRY**  
19,450 offenders

**Budget** - The Colorado Bureau of Investigation's (CBI) budget for Fiscal Year 2025 was \$82,441,953. That covers 478 full-time employees.

**InstaCheck** - InstaCheck conducted 289,997 background checks for firearms transfers in 2025.

**Crime Scene (through Nov, 1 2025)** - Crime Scene Analysts responded to 274 crime scenes in 2025 and completed 88 counting cellphone extractions performed by the team.

**Colorado Open Records Act**- In 2025, the Bureau's Records Manager responded to more than 500 Colorado Open Record Requests this year.

**DNA Offender Database** - The Nationwide DNA offender database reached over 25 million profiles in 2025. More than 630,000 offenders in the database were contributed by Colorado.

**Colorado Applicant Background Services (CABS) Program** - Between the two vendors now online, there are currently more citizens to access fingerprinting services in communities across Colorado. More than 170,000 individuals were able to get fingerprinted this year.

**Forensic Science Laboratory Testing** - CBI's Forensic Science Laboratory completed 23,019 cases in 2025.

**Illicit Marijuana Team** - The CBI's 12-member Illicit Marijuana Team seized illegal marijuana plants that totaled more than 2,000 pounds.

**Sex Offender Registry** - As of November, 2025, there are 19,450 registered Sex Offenders in Colorado. 553 are deemed Sexually Violent predators.

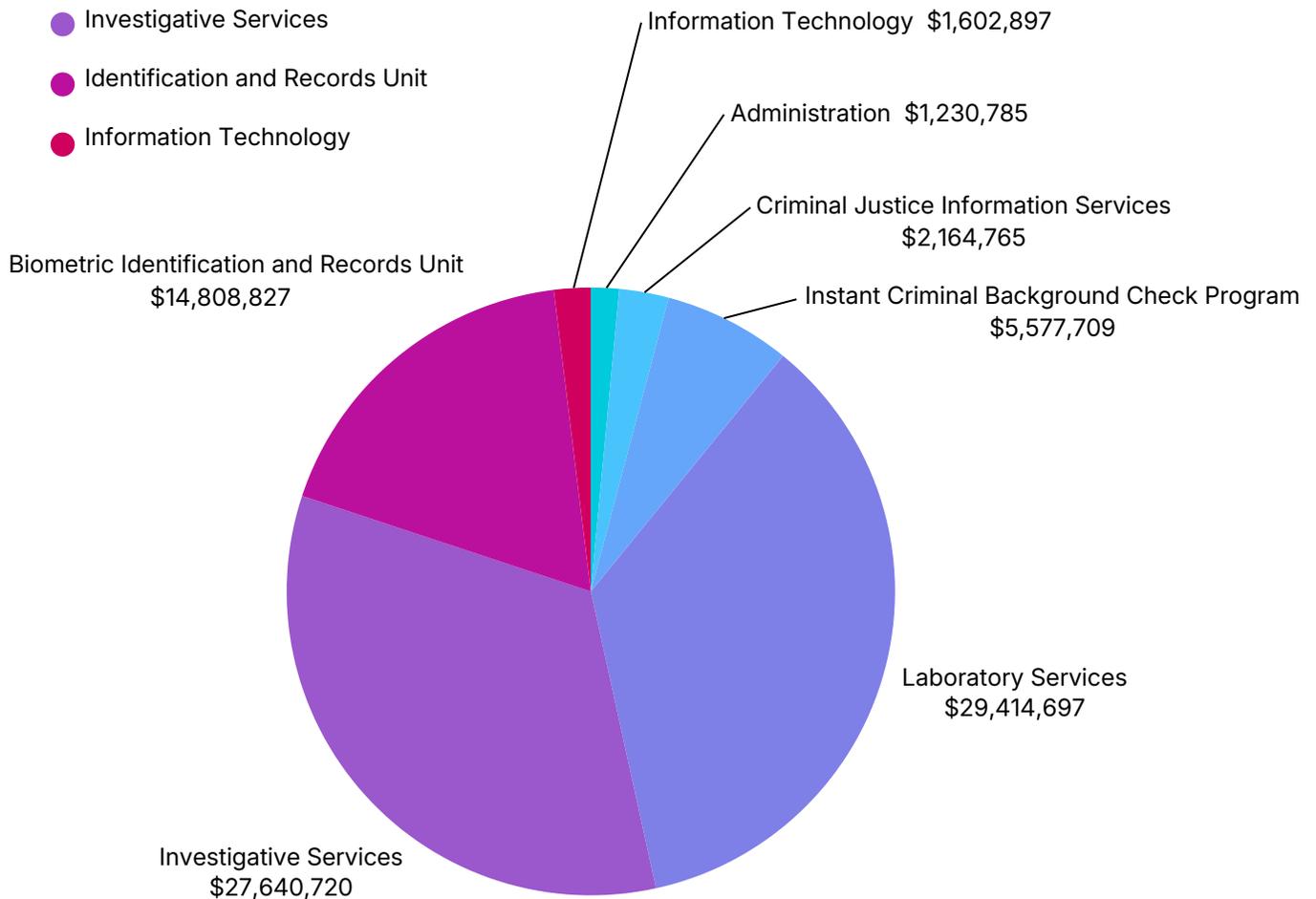


## Budget

Comprised of accounting and budget functions, the finance team assigned to the CBI was responsible for oversight of the Bureau's \$82.4 million budget for Fiscal Year 25-26. The budget consists of \$50 million of appropriated general funds, \$26.8M in cash funds, and an estimated \$5M of federally funded projects.

### CBI FY2025-26 Budget

- Administration
- Criminal Justice Information Services
- Instant Criminal Background Check Program
- Laboratory Services
- Investigative Services
- Identification and Records Unit
- Information Technology



\*Includes FY26 Federal Funds estimate of \$5M, and excludes capital



## Communications/Media

The CBI assigns one person to perform internal and external communications for the organization. Available to the media 24/7, the CBI's Communication Director addressed hundreds of media inquiries in 2025. In addition to questions from reporters, the communications Director coordinated the Bureau's social media sites, website production, news release dissemination, community engagement efforts and internal communications.

### Communication & Media Overview

The Strategic Communications Director for the Colorado Bureau of Investigation (CBI) is responsible for all internal and external communications. This role demands 24/7 availability to manage and coordinate an extensive volume of work, including handling hundreds of inquiries from stakeholders and the media.

A significant part of the job involves coordinating comprehensive media requests, many of which have resulted in national and international coverage of CBI investigations. Furthermore, the Director coordinates the CBI's digital presence, including social media sites and website production. Finally, the Director extends support to other Law Enforcement (LE) Agencies, particularly by providing them with media assistance.



**Rob Low**

Strategic Communications Director

Communications Office	2024	2025
News Releases	52	63
Media Inquiries	464	607
News Conferences/Media Events	Unknown	46



## Human Resources & CCJRA Office

The CBI Administration section comprises the offices of the Director and the Deputy Director, who are tasked with managing Support Services, Human Resources, and the Office of Professional Standards. Additionally, the Communications Office of the CBI is situated within the Administration along with our Budget Director Lana Glazer.

### Human Resources Overview



Jacqueline Duvall -  
Human Resources Liaison

The CBI Human Relations Liaison assisted in the selection of **28** new full time employees and **27** temporary employees as well as **35 reallocations and/or promotions** in 2025. In addition to overseeing the Bureau's human resources functions, Jacqueline coordinated the CBI's onboarding, offboarding, and mentorship program.

### CCJRA Overview

#### (Colorado Criminal Justice Records Act)



Natalie Olson -  
CORA & CCJRA Manager

The CBI CORA (Colorado Open Records Act) Manager has experienced a bustling few years. As the main point of contact for all CORA and CCJRA requests, Natalie has addressed more than 500 inquiries in 2025, many of which demand significant time and careful redactions.

Human Resources Department	2024	2025
Promotions	22	8
New Hires - Full Time Employees	52	51
Interviews	55	100
Offboarding Requests	31	43

CCJRA	2024	2025
CORA & CCJRA Requests	546	516



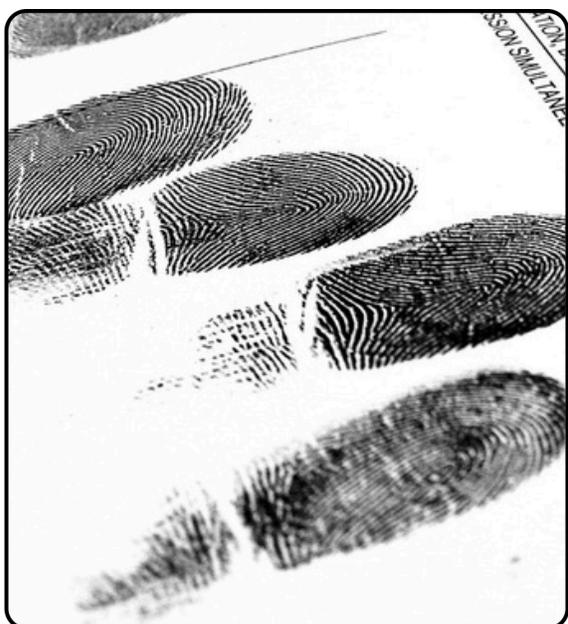
## Support Services

The CBI's Support Services Section is comprised of four unique units serving more than one million citizens each year through background checks for a variety of purposes and providing access to public safety information. The Biometric Identification and Records Unit maintains and updates information in multiple databases providing critical background checks for dozens of professions in Colorado. The Crime Information Management Unit manages the policies and business practices followed by Colorado criminal justice agencies regarding numerous criminal justice computer systems, including the Colorado Crime Information Center (CCIC) and the National Crime Information Center (NCIC) computer databases and the International Public Safety and Justice Network. The InstaCheck Unit is responsible for ensuring proper procedures, along with state and federal guidelines are adhered to by citizens wanting to purchase a firearm in Colorado. The Office of Professional Standards oversees programs concentrating on organizational and employee accountability.

### Biometric Identification and Records Unit



The Biometric Identification and Records Unit (BIRU) is the state repository for criminal history record information. Criminal history records are created when fingerprints are submitted to the CBI in conjunction with the arrests of individuals anywhere in Colorado. Fingerprints are submitted to the BIRU either electronically through a Livescan system, or by mail in the form of physical fingerprint cards. Once at the CBI, fingerprints are processed through the Multi Biometric Identification System (MBIS). Fingerprints are submitted to the BIRU either electronically through a Livescan system, or by mail in the form of physical fingerprint cards. Once at the CBI, fingerprints are processed through the Multi Biometric Identification System (MBIS). At the conclusion of **2019**, there were **3,326,725** sets of ten prints in the system, as well as **1,086,147** palm prints and **31,860** unsolved latent images in Colorado. Criminal history records are continually updated with the submission of new fingerprints associated with new subsequent arrests, as well as disposition information provided by the courts or other criminal justice agencies. The BIRU has other responsibilities, including the sealing of criminal records based on orders from the courts.



Biometric Identification & Records Unit	2024	2025
Arrest Fingerprint Cards	162,874	71,491
Civil/Applicant Fingerprint Cards	224,485	95,312
Citizen Accessed Checks Via Internet	483,428	182,876

# Background Check

Criminal Record  
 Drug Test

## InstaCheck

The CBI InstaCheck Unit is responsible for conducting background checks for the purchase of firearms in Colorado. InstaCheck serves as the FBI National Instant Criminal Background Check System (NICS) point of contact for this process, and is one of 15 states designated to serve in this capacity. The InstaCheck Unit conducts NICS background checks on firearm purchases through a Federal Firearm Licensee (FFL). In addition to checking NICS, InstaCheck also reviews Colorado criminal and court databases as part of the background check process. Not only are these checks conducted through retail sales at stores but also for private sales and at all gun shows in Colorado.

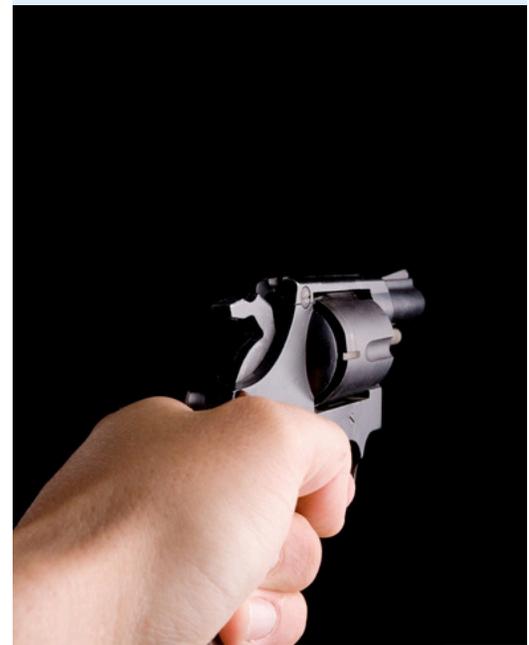


### **Three Core Sections:**

#### **Firearm Transfers, Appeals, Concealed Handgun Permits**

##### **Firearm Transfers**

The Colorado Bureau of Investigation regulates firearm transfers by acting as the central state point of contact for background checks, requiring that all firearm transfers—including private sales and online purchases—be processed through a Federal Firearm Licensee (FFL) dealer to obtain approval. The CBI Firearms InstaCheck Unit checks for state and federal prohibitions, including specific misdemeanor convictions and, as of 2023, restrictions related to unserialized firearms.



#### **InstaCheck Firearm Transfer Requests CY 2025**

**Firearm Approvals: 314,904**

**Firearm Denials: 3,817 (1.20%)**

#### **InstaCheck Appeals CY 2025**

**Total Processed: 2,521**

**Approved Appeals: 1,370 (54.34%)**

**Prohibited Appeals: 1,097 (43.51%)**

**Other: 54 (2.15%)**

#### **Concealed Handgun Permit CY 2025**

**Requests Processed: 58,161**

**Eligible: 57,807 (99.39%)**

**May be Ineligible: 236 (0.41%)**

**Prohibited: 118 (0.20%)**





# InstaCheck

## Appeals

The InstaCheck Appeals Section provides a process for individuals to appeal a firearm transfer denial and offers information to appellants on what constitutes a denial of firearms transfer pursuant to the law. In addition to conducting the research on the appeals, state law requires InstaCheck to update criminal histories to reflect any changes discovered during the appeals process. State law also requires the appeals process to be completed within 30 days.

## Concealed Handgun Permit

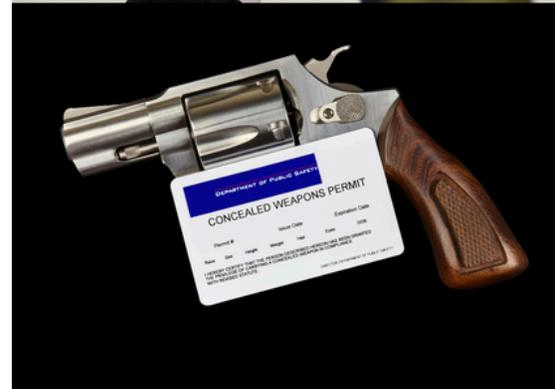
The InstaCheck Concealed Handgun Permit (CHP) Section conducts firearm eligibility background checks and reviews state/federal fingerprint results on behalf of Colorado sheriffs. Once this information is completed, the CHP team forwards this critical information to the state's issuing agencies as part of the decision-making process for someone to legally carry a firearm in a concealed manner.

### 33 Total InstaCheck Employees as of 09/2025

- 19 Firearm Transfer Technicians
- 4 Supervisors
- 2 Managers
- 3 Appeals Technicians,
- 3 Concealed Handgun Permit Technicians,
- 1 Administrative Assistant
- 1 Program Assistant

## Links

The InstaCheck Unit posts monthly stats updates to the CBI website. [You can view them here.](#)



# Criminal Justice Information Services



## Uniform Crime Reporting

State law requires the CBI to serve as the clearinghouse for all crime data submitted to the FBI for inclusion in national statistics. In 2013, Colorado became a full National Incident-Based Reporting System (NIBRS) compliant state. We continue to utilize our robust and dynamic repository that allows us to generate and build customized reports to develop a deeper understanding of crimes occurring in the state.

## Colorado Crime Statistics

During 2023 and 2024, intensive and detailed quality control was conducted regarding hate crime reporting from law enforcement agencies. The outcome resulted in improved and accurate reporting resulting in lower hate crime statistics. In 2025, a Requisition (RQS) was established to acquire crime mapping software for tracking and visualizing crime trends within designated boundaries in Colorado.

## CCIC/NCIC

The Colorado Crime Information Center (CCIC) database remains one of the primary resources for criminal justice agencies in Colorado. This system houses several millions of records related to wanted persons, stolen vehicles, missing children, and much more, and this information is available on demand for over 95,000 criminal justice users statewide. CCIC is also the conduit for access to other data sources such as the FBI National Crime Information Center (NCIC) and the International Justice and Public Safety Network (Nlets). All members of the CJIS unit are in the process of acquiring Nlets certification to be state trainers for Nlets training.

2025 was a year of transition for the CJIS team. Due to departures, the team ended the year with 4 new employees. Because the CCIC team's regular work consists of training law enforcement staff, experienced trainers were ready for the challenge and trained four new employees by the end of the year.

## CJIS Compliance

The auditors in the CBI-CJIS Systems Compliance and Training section of CJIS are responsible for ensuring that Colorado criminal justice agencies are adhering to proper information access, dissemination, and technical security standards as a condition of receiving data from CCIC and NCIC. Audits are comprised of a thorough questionnaire, policy review, and over 1,500 criminal justice facilities.

## Safer Together, Smarter Together

The CBI is responsible for ensuring each piece of criminal justice information in Colorado is stored securely and used properly. To this end, CJIS has historically audited the state's criminal justice agencies. The Biometric Identification and Records Unit (BIRU) was tasked with ensuring the state's non-criminal justice agencies are also audited. CBI developed a plan to leverage the audit experience in CJIS and the resources and interagency relationships in BIRU to complete these audits. CJIS and BIRU created a plan to provide BIRU resources with CIMU supervision to achieve this challenge. Audits started in October 2022 were completed during the FBI's required three-year cycle in 2025.

CCIC Policymaking is also a team effort. CBI's CCIC advisory board consists of local law enforcement managers and executives who suggest and recommend policy changes to CBI for the state. CBI also carries these recommendations forward to suggest changes nationally through the FBI's advisory process.



## 2025

<b>Missing Persons</b>	<b>514</b>
<b>Protection Orders</b>	<b>116,540</b>
<b>Vehicles</b>	<b>17,890</b>
<b>Wanted Persons</b>	<b>62,264</b>

## 2024

<b>Missing Persons</b>	<b>141</b>
<b>Protection Orders</b>	<b>118,146</b>
<b>Vehicles</b>	<b>31,398</b>
<b>Wanted Persons</b>	<b>34,730</b>



## Sex Offender Registry Unit

On July 1, 2002, the CBI was deemed responsible for the management and operation of the Colorado Sex Offender Registry and the associated public website.

As of 2026, there are 4 FTE – A program manager and 3 registry specialists.

- CBI held 9 SOR training classes a year for local law enforcement throughout the state
  - Training conducted on basic sex offender information (forms and websites), sex offender registration laws, how to enter sex offenders into the centralized database and how to conduct a Community Notification meeting for a Sexually Violent Predator
  - Available for assistance on any sex offender registry related questions via email ([cdps.cbi.sor@state.co.us](mailto:cdps.cbi.sor@state.co.us)) or phone 303-239-4222 (Sex Offender Option).
- Registered sex offenders in Colorado as of December 31, 2025 – 19,414
  - Adult and juvenile registered sex offenders – 19,064 and 350
  - Felony and misdemeanor registered sex offenders – 13,863 and 4,744
  - Sexually Violent Predators (SVP's) posted on website as of Jan 2026 - 563
  - Multiple offenders – 2,222
  - Offenders failed to register – 2,217
  - Felony, adult offenders – 15,233
  - For 2025, the SOR Unit processed 465 discontinue orders from the court (removing sex offenders from the registry)
  - 3,040 relocate notices (sex offenders moving into or out of Colorado)
  - 51 citizen requests for registered sex offender lists
  - 1,555 phone calls (from public, sex offenders or law enforcement agencies)

Link to the SOR website - <https://apps.colorado.gov/apps/dps/sor/index.jsf>

Link to the Sex Offender Registration Unit webpage on the CBI site:  
<https://cbi.colorado.gov/sections/investigations/sex-offender-registration-unit>



## Investigations

Approximately 130 agents, analysts, and support team members of the CBI Investigations Section provide a full range of criminal investigative assistance to local law enforcement in hundreds of cases each year. The types of crimes investigated include homicide, officer-involved use of force, public corruption, firearms and narcotics-related crimes among others. Members of the CBI Investigations Section investigate crime at the request of a police chief, sheriff or district attorney. Additionally, the CBI performs investigations of suspected criminal activity when directed by the Governor, and has the statutory authority to initiate investigations pertaining to organized crime, identity theft/fraud, cyber crime, fugitive apprehension, and certain firearms crimes.

### Investigations Overview & Statistical Snapshot

Members of the Investigations Section deploy across Colorado to provide investigative assistance in a myriad of crimes. With locations at CBI headquarters in Lakewood and regional offices in Grand Junction and Pueblo, the Bureau also utilizes satellite offices in Durango, Montrose and opening for the first time in 2025, offices in Eagle and Alamosa.

Tips/Tasks	2024	2025
Cases Assigned	775	892
Arrests	290	411
Guns Seized	118	172





## Investigations

### Operational Highlights 2025

- In November, the DEA seized 1.7 million fentanyl pills from a storage unit in Highlands Ranch. It was the largest seizure of counterfeit pills in Colorado history. The record seizure was connected with an ongoing DEA and CBI investigation.
- The Colorado Bureau of Investigation is leading the investigation into the Davis mortuary in Pueblo where 24 bodies were found decomposing behind a door in a room with a non-operational refrigeration unit. It's believed some of the bodies had been there for up to 15 years.
- While investigating a Criminal Enterprise in southern Colorado, CBI Agents executed a search warrant on a 17-year old juvenile manufacturing 3d firearms and machine guns (Ghost Guns). The search warrant resulted in the recovery of 66 firearms, 16 of which were 3d printed frames/receivers, 45 were 3d printed auto sears, and two were machine guns.



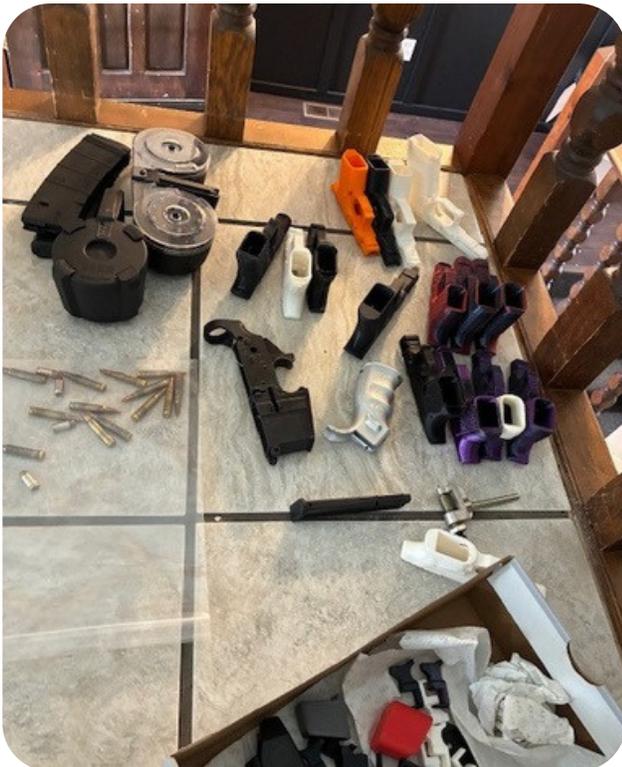


# Investigations

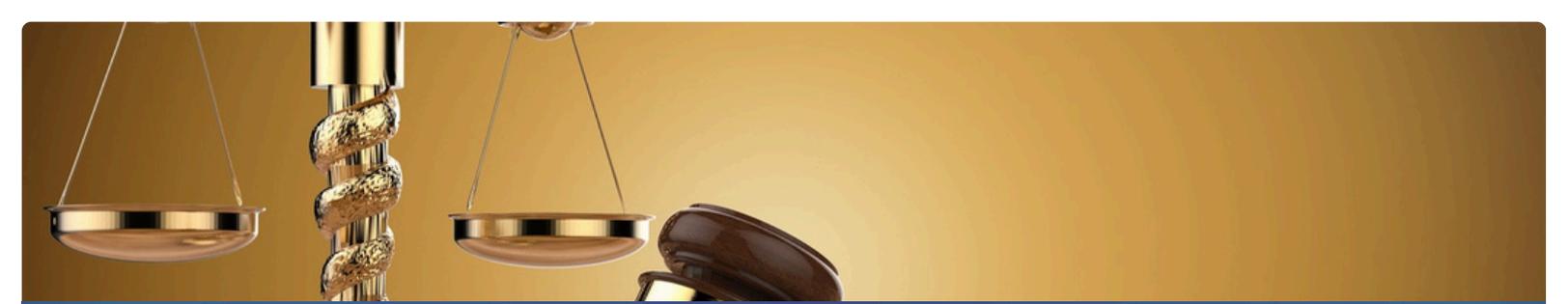
## CBI Gun Unit 2025

- Colorado lawmakers mandated the Colorado Bureau of Investigation (CBI) to form a specialized unit (under SB24-003) to investigate statewide illegal firearm activity, focusing on felons trying to buy guns, "ghost guns," gun tracking, requiring coordination with local law enforcement and body cameras.
- 11 Employees (Includes Supervisory Agent, Special Agents and an Analyst)
- Investigative Authority: Give the CBI power to investigate illegal gun activity across the state.
- Targeted Focus: Specifically target individuals convicted of felonies attempting illegal purchases, and crimes involving untraceable "ghost guns".
- Collaboration: Mandate coordination with local law enforcement and district attorneys at the start of investigations.

### Stats of Interest through December 2025.



Category	Number
Firearms Seized	58
Arrests Made	61
Short Handguns	99
Long Guns	73
Guns Seized	172
Privately Made Firearms (PMF)	77
Stolen Guns	12



# Investigations

## ALL Fugitive Teams arrests in 2025: 262

### Fugitive Operations

The CBI Fugitive teams focuses on working with our federal partners at the United States Marshals Service on the Colorado Violent Offender Task Force. The COVOTF consists of Deputy US Marshals, and Task Force Officers from numerous state and local agencies across the state. CBI currently has 3 full-time TFO's (1 in each regional office) and the CBI maintains the Top 20 Sex Offenders List.

As of Dec, 5, 2025, 37 fugitives from that list have been arrested (by all law enforcement agencies). The CBI unit specifically, with the COVOTF, arrested the #11 most wanted, Owen Abrams, on 04/23/25. He was wanted for Failure to Register. As of Dec, 5, 2025 there are 1,657 wanted sex offenders with 1,827 outstanding arrest warrants for sexual offenses.

### Fugitive Operations Unit Arrests

Denver	Grand Junction	Pueblo
105	61	96

In conjunction with the COVOTF, the Fugitive Operations Unit Including (Denver, Grand Junction and Pueblo) has participated in 262 arrests. Of those, 11 were wanted for murder, 7 were wanted for attempted murder, 37 were wanted for firearms related offenses, and 30 were wanted for sex offenses.

After four years on the run, the CBI Fugitive team helped capture Paul Sandoval. He had been wanted in Alamosa County on multiple felony warrants, including sexual assault on a child. He was taken into custody in rugged mountain terrain near Blanca Peak.



**Paul Sandoval Arrest**



**Owen Abrams Arrest**

# COLORADO BUREAU OF INVESTIGATION MISSING INDIGENOUS PERSON ALERT

## Alerts

The CBI Alert Program consists of seven different alerts to cover missing persons, hit & run's resulting in SBI/death, and officer/public safety. These alerts include AMBER, Blue, Endangered Missing/MEDIA, Senior, Developmentally Disabled, Medina/Hit & Run, and Missing Indigenous Person Alerts (MIPA).

### Alert Overview

Over 100 Amber Alerts Issued in Colorado since 2002. 1,029 Children Recovered Nationwide using Amber Alert. CBI issued more than 200 alerts statewide in 2025 broken down by the chart on the right.

BLUE alerts are excluded since there were none in 2025.

Year to Date Statistics (Jan 1, 2025 – Dec. 31, 2025)	2025
Amber	3
Developmentally Disabled	10
Endangered Missing	50
Medina	9
MIPA	67
Senior	64
Total	203

**COLORADO BUREAU OF INVESTIGATION**  
**MISSING INDIGENOUS PERSON ALERT**

MISSING PERSON: **Name**

SAMPLE

IF SEEN CALL 911

OR

THE POLICE DEPARTMENT /  
SHERIFF'S OFFICE AT XXX-XXX-XXXX

LAST SEEN: *Date and Time the person went missing*

**ADDITIONAL DETAILS:** Additional information that can be shared with the public that might help to locate the missing person. This might be the location in which they went missing, what clothing they were last seen wearing, any unique characteristics or clothing that might help someone to recognize the missing person

**DESCRIPTION**

- SEX
- AGE
- HAIR COLOR / EYE COLOR
- RACE
- TRIBAL AFFILIATION
- HEIGHT / WEIGHT

If you have media inquiries about this alert, please contact the requesting law enforcement agency at XXX-XXX-XXXX.

**COLORADO BUREAU OF INVESTIGATION**  
**AMBER ALERT**

CHILD'S NAME: **JANE DOE**

**CHILD'S DESCRIPTION**

- FEMALE
- 12 YEARS OLD
- BLOND HAIR
- BLUE EYES
- 5'03" / 80 LBS

LAST SEEN:

ADDITIONAL DETAILS:

IF SEEN CALL 911

OR

THE DENVER POLICE DEPARTMENT AT  
XXX-XXX-XXXX

SUSPECT: **JOHN DOE**

**SUSPECT'S DESCRIPTION**

- MALE
- 30 YEARS OLD
- BROWN HAIR
- BLUE EYES
- 5'06" / 220 LBS

**VEHICLE INFORMATION**

- 2019 SUBARU FORESTER
- BLACK
- CO LICENSE PLATE: XXXXXXXX
- STICKER ON BACK REAR WINDOW

If you have media inquiries about this alert, please contact the requesting law enforcement agency at XXX-XXX-XXXX.



# Investigations

## COLD CASE UNIT

The role of the CBI's Cold Case Unit is to gather information to update and maintain the statewide electronic cold case database. The comprehensive site features information on more than 1,700 cold case homicides, long-term missing persons and unidentified remains cases throughout Colorado dating back decades.

The CBI oversees the Cold Case Review Team where 30 experts with experience in all areas of public safety and forensic science provide input on cases presented by law enforcement. In 2025, the team reviewed two cases to provide the originating law enforcement agency with input on possible new strategies for investigation.

The CBI is also part of the Cold Case Task Force. This group is comprised of members of the public safety community, CBI and family representatives. The focus is to discuss best practices in cold case investigations, emerging technology and recent successes.



## COLD CASE MURDER ARREST

After nearly 18 years, the Colorado Bureau of Investigation has made an arrest in the 2007 homicide of 25-year-old mother, Jessica Bejarano. Darrell Burklund, 72, a former maintenance worker, was arrested on March 14, 2025, in York, Nebraska, in connection with Jessica's murder.

## GENETIC GENEALOGY

Forensic Investigative Genetic Genealogy (FIGG) is an investigative tool that utilizes genetic information and traditional genealogy to identify suspects of violent crimes and unidentified human remains/victims. The DNA profile from the unidentified human remains or from a crime scene suspected to belong to an unknown suspect is uploaded into the two approved direct- to-consumer databases for DNA and genealogy,

In 2025, there were three identifications made using FIGG through the CBI.

- 2022 John Doe/Homicide victim from the Pueblo County Sheriff's Office identified as Steven Kay Robinson (DOB 10/02/1982)
- 2000 John Doe from the Pueblo County Sheriff's Office identified as Marvin Majors (DOB 07/1966)
- 2020 John Doe from Jefferson County Coroner's Office identified as James Hume (DOB 1860)



The Cold Case Playing Card program continues in Colorado. This program takes a deck of casino quality playing cards and customizes the deck so that each card features a homicide victim, missing person or unidentified remains. The cards are then circulated in both state and private prisons as well as most local detention facilities. There are currently four different versions of the decks in circulation.

# Missing Persons

## Missing Person Mandatory Reporting- December 2025 Snapshot

**Missing Females: 538**

**Missing Males: 652**

### Missing females breakdown:

**Asian - 14**

**African American/Black - 75**

**Native/Indigenous - 7**

**Unknown Race - 56**

**White - 386**

The CBI Missing Persons Unit assists families, law enforcement, community groups and national organizations dedicated to the return of missing individuals in Colorado and across the country. The CBI also organized and participated in several events related to Missing Persons during the year. Missing in Colorado was held at the State Capitol on February 4. This event offered families of those missing in Colorado the opportunity to gather to remember their loved ones. The CBI thanks everyone who attended our Missing in Colorado Event.

There are currently 1,190 missing persons in the State of Colorado. Of those, nearly half have been missing for a year or more.

## Cold Case Database Information



114 Cold Case Database entries for those who went missing at age 50 and older

518 Cold Case Database Missing Person entries (216 female)

Transgender Stats: Unable to collect. Not documented on FBI reporting forms.





# Investigations

## Identity Theft and Financial Fraud Unit

Sunset Review:

- In 2024, the CBI ID Theft & Financial Fraud Unit went under Sunset Review. SB25-179 adopted the following recommendations as the result of this review:
- Continue the "Identity Theft and Financial Fraud Deterrence Act" until September 1, 2036
- Repeal the identity theft and financial fraud board; and
- Repeal the current cash fund funding structure; allow appropriation of money from the general fund to the department of public safety (department); and allow the department to accept gifts, grants, and donations to staff the Colorado investigators unit.

In 2025, the CBI ID Theft & Financial Fraud Unit provided assistance to 2,855 victims of Identity Theft/Fraud in Colorado. The CBI continued with its ID Theft, Fraud, and Cyber Crimes training and outreach. Thousands of Colorado citizens, law enforcement and businesses were trained on ID Theft, cybercrime, fraud prevention and detection in the last year.

In 2025, the Unit has seen a significant rise in schemes involving cryptocurrency, crypto ATM's and investment in fraudulent cryptocurrency exchanges. The impact of this investment scheme reached over 9 Billion last year in the United States alone.

### Investigations Overview & Statistical Snapshot

ID Theft & Fraud Unit	2024	2025
Total Victim Assistance	5,721	2,855*
Outreach/Training	51	84
Media Requests	1	4

\*This decrease is related to the change in how we work with Business ID Theft and Fraudulent Business Filing Victims.

Through SB22-034 (Business Filing Address And Name Fraud) and additional measures since, a formal process has been put in place through both the Secretary of State and the AG's Office to assist victims directly with a complaint process. Victims now have a specific, direct resource to get the fraudulent business entities marked as fraudulent.

The unit continued to be an additional resource for victims, however, due to a lack of analytical resources, the unit ceased this activity in early 2025.

An additional impact to the number of victims served is also directly related to the unit having a reduced Victim Advocate Team available to assist. For the majority of 2025, there was only one FTE and a PT FTE (Hotline), compared to a fully staffed unit at 3.5 FTE.

# Office of Professional Standards



**In March, the CBI hosted CALEA assessors who were tasked with observing CBI processes and conducting extensive interviews with staff and stakeholders. As a result of the on-site evaluation and previous yearly file reviews, the CBI was awarded its 4th award for CALEA Accreditation at the Summer CALEA Conference in Little Rock, Arkansas.**

## Internal Affairs

The CBI is committed to maintaining the integrity of its members and upholding the trust of stakeholders throughout the community.

To preserve that integrity and trust, the CBI utilizes the investigative skills of a Bureau agent to investigate formal complaints regarding the actions of the members of the CBI.

In 2025, the CBI received:

- 18 complaints
- 5 compliments
- 9 questions to its OPS unit

In 2025, the CBI has conducted 6 internal affairs investigations:

- 2 of the cases had sustained findings
- 1 was unfounded
- 1 was exonerated
- 1 was not sustained

One case was NOT sustained and one remains in the process of investigation.

In 2024, the CBI received 13 complaints and six compliments and zero questions. The CBI conducted nine Internal Affairs investigations. Eight of the investigations were sustained (2 terminations, one resignation) and one was deemed unfounded.



The Office of Professional Standards (OPS) is responsible for the Operation of programs concentrating on organizational and employee accountability.

The original functions of OPS included Internal Affairs investigations, Early Warning System tracking, CALEA accreditation, policy development, complaint and compliment tracking, in-service and onboarding training for new agents, in-depth backgrounds for all CBI personnel, and management of onboarding agent equipment.

Until 2025, OPS consisted of one Supervisory Special Agent (SSA), one CALEA Manager, and numerous support staff.

Due to the large number of functions, a second SSA and two training agents were added to the OPS team. At the end of 2025, a reorganization of the Bureau began with the division of OPS functions. A Training unit with one SSA and numerous support staff was formed and stayed in the Investigations section. The remaining functions continued to be OPS with one SSA and the CALEA manager assigned to the Support Services section.

The primary functions of the OPS involve coordinating accreditation efforts with the Commission on Accreditation for Law Enforcement Agencies (CALEA), providing program management for policy development and maintenance, management of the early warning system, which includes the compliment and complaint process, including conducting internal affairs investigations.

Compliments, complaints and general inquiries are received through other means as well; however, the public website provides a location for feedback from both citizens and CBI employees in an easy-to-use format. The OPS team tracks these requests and ensures each inquiry receives a timely and thorough response.



## Forensic Services

### Forensic Services

Members of Forensic Services analyze physical evidence in the laboratory utilizing state-of-the-art techniques and equipment to ensure the most accurate and effective forensic analysis for stakeholders.

Forensic Services operates three full service laboratories in Denver, Grand Junction, and Pueblo. The Denver location operates the state's Combined DNA Index System (CODIS) Database.

The CBI also partners with the Northern Colorado Regional Forensic Laboratory in Greeley, a full service lab serving northern Colorado law enforcement with Ninety-six scientists in these locations conduct analysis in nine forensic disciplines: Serology, DNA, Latent Prints, Firearms and Toolmarks, Drug Chemistry, Toxicology, Trace Chemistry, and Digital Media.

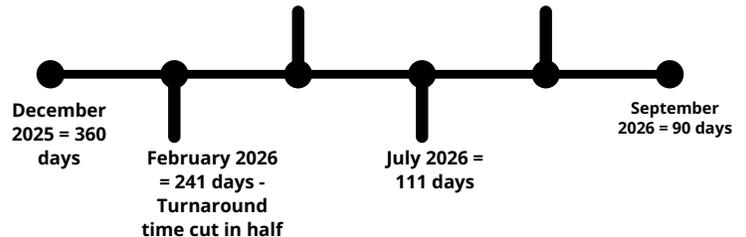


### DNA Backlog

The DNA backlog at the Colorado Bureau of Investigation's (CBI) Forensic Services Section is a well documented issue, with the primary driver being the internal investigation into former forensic scientist Yvonne "Missy" Woods, who allegedly manipulated DNA test data in over a thousand criminal cases spanning decades.

This investigation forced CBI's limited staff to divert up to 50% of their time in 2024 to review Woods' past work, dramatically cutting capacity for new submissions and causing the backlog of cases, primarily sexual assault kits, to balloon to approximately 1,400 with a turnaround time that once exceeded 500 days. In response, the CBI implemented a plan that includes outsourcing over 1,000 backlogged kits to private labs, hiring and training new DNA scientists to nearly double staffing, and launching a public-facing dashboard for accountability, with the goal of reducing the turnaround time to 90 days by September of 2026, eclipsing its original goal of April of 2027.

### The anticipated timeline for CBI to achieve a 90-day turnaround time for sexual assault cases:





## Forensic Services

### Latent Prints

A latent print is an impression of the friction ridge skin on the fingers or palms of the hands that has been transferred to another surface. The permanent and unique arrangement of the features of this skin allows for the identification of a latent print to an individual. Latent print analysis involves the development and preservation of latent prints on many different surface types. These latent prints can then be compared to known fingerprint and palm print exemplars using the ACE-V Methodology (Analysis, Comparison, Evaluation, Verification). The latent prints can also be entered and searched through the state Automated Fingerprint Identification System (AFIS) and the national Next Generation Identification (NGI) system. Identical twins can be uniquely identified through fingerprints, something current DNA techniques cannot do.



### Serology

Serology is the study of body fluids. Forensic serology includes the analysis and possible identification of body fluids as well as the collection of DNA for Forensic DNA analysis. This section of the Biological Sciences discipline processes items of evidence from crime scenes and persons involved in an alleged crime. These items may be clothing, swabs collected from evidence at a scene, sexual assault evidence collection kits or weapons. The staff utilizes presumptive chemical tests, alternate light sources and microscopes to perform serological examinations. This work is performed at all four laboratories and results in crime against persons and felony property crime cases.



### Toxicology

Toxicology is the analysis of biological samples, typically blood or urine, for the presence of alcohol and drugs. The CBI's three State Toxicology laboratories conduct Antemortem analysis such as DUI or drug facilitated sexual assault (DFSA) investigations for law enforcement agencies as well as postmortem testing or medicolegal death investigation drug analysis for Coroners/Medical Examiners. Besides ethanol or drinking alcohol, marijuana or cannabinoids are the most prevalent drug(s) detected in DUI investigations.

In 2025, the CBI received 10,607 case submissions with a turn-around time of 99 days to complete testing.



# Forensic Services Statistics by Discipline

		2024		2025	
Discipline	Facility	Cases Received	Cases Completed	Cases Received	Cases Completed
<b>DNA</b>	<b>Denver</b>	924	1,182	705	2,237
	<b>Grand Junction</b>	277	478	336	558
	<b>Greeley</b>	748	508	652	364
	<b>Pueblo</b>	506	498	649	492
	<b>TOTAL</b>	2,455	2,666	2,342	3,651
<b>Drug Chemistry</b>	<b>Denver</b>	806	43	746	46
	<b>Grand Junction</b>	933	1,209	888	1070
	<b>Greeley</b>	422	1,098	481	1049
	<b>Pueblo</b>	920	1,321	1,081	1,028
	<b>TOTAL</b>	3,081	3,671	3,196	3,193
<b>Firearms\Toolmarks</b>	<b>Denver</b>	154	125	168	45
	<b>Grand Junction</b>	81	113	70	216
	<b>Greeley</b>	117	179	133	236
	<b>Pueblo</b>	135	10	173	44
	<b>TOTAL</b>	487	427	544	541
<b>Latent Prints</b>	<b>Denver</b>	442	550	321	535
	<b>Grand Junction</b>	235	266	200	284
	<b>Greeley</b>	539	607	413	509
	<b>Pueblo</b>	181	145	386	241
	<b>TOTAL</b>	1,397	1,568	1,32	1,569

# Forensic Services Statistics by Discipline

		2024		2025	
Discipline	Facility	Cases Received	Cases Completed	Cases Received	Cases Completed
<b>CODIS</b>	<b>Denver</b>		638		955
	<b>Grand Junction</b>		55		259
	<b>Greeley</b>		96		133
	<b>Pueblo</b>		55		69
	<b>TOTAL</b>		844		1,416
<b>NIBN</b>	<b>Denver</b>	185	59	174	71
	<b>Grand Junction</b>	55	183	17	174
	<b>Greeley</b>	117	179	133	236
	<b>Pueblo</b>	1124	493	1117	993
	<b>TOTAL</b>	1,518	1,365	1,463	1,803
<b>Toxicology</b>	<b>Denver</b>	5,656	6,179	6,189	6390
	<b>Grand Junction</b>	1,266	1,249	1,465	1,449
	<b>Greeley</b>	412	4	637	2
	<b>Pueblo</b>	2,276	1,879	2,316	2,202
	<b>TOTAL</b>	9,61	9,311	10,607	10,043
<b>Trace Chemistry</b>	<b>Denver</b>	99	187	84	144
	<b>Grand Junction</b>	16	1	13	0
	<b>Greeley</b>	43	0	41	5
	<b>Pueblo</b>	42	4	45	5
	<b>TOTAL</b>	200	192	183	154



## Forensic Services

### Digital and Multimedia Evidence

This analysis includes the examination and interpretation of audio and video evidence along with computers and cell phones.

DNA Database Implemented in 1988, Colorado and California were the first states to enact legislation to collect DNA from convicted offenders. DNA samples are collected under three different Colorado laws. The oldest is the Genetic Testing of Convicted Offenders, which requires DNA collection from any adult convicted of a felony or any misdemeanor with an underlying sexual basis. Next is the Genetic Testing of Adjudicated Offenders. Similar to the convicted offender law, this law applies to adjudicated juveniles. Lastly, there is Katie's Law. Named after Katie Sepich, it requires any adult arrested for a felony to have DNA collected at the time of arrest. Laboratory Technicians receiving offender samples verify the information and qualifying crime. Upon charges being filed, the CBI can profile the collection.

The DNA offender database reached more than 650,000 profiles in the system by the end of 2025. Unknown DNA profiles generated by Forensic Scientists through DNA analysis are entered into the Combined DNA Index System (CODIS) and searched against the database.



### Drug Chemistry

Drug Chemistry involves the analysis of various types of materials to determine whether or not a controlled substance is present. Eight chemists located in four laboratories analyze everything from pills to small bags of various powders to samples of plant materials. Although all drugs can pose a hazard, the increase of drugs submitted containing fentanyl has been on the rise. CBI chemists are properly trained to protect themselves from fentanyl exposure, and provide training and resources to local law enforcement agencies across the state for their protection.



### Firearms and Toolmarks

Firearms and Toolmarks may include forensic analysis of firearms, bullet and cartridge case comparisons, distance determination, serial number restoration, toolmark identification, or entry of fired cartridge cases into the National Integrated Ballistic Information Network (NIBIN). The CBI utilizes Firearms Examiners and NIBIN Technicians to complete this testing.



# Motor Vehicle Theft by Jurisdiction

Measures	Number of Crimes		
Offense Type	Motor Vehicle Theft		
Incident Date	2023	2024	2025
Jurisdiction by Geography			
<b>Colorado</b>	<b>39,739</b>	<b>30,423</b>	<b>16,749</b>
Adams County	9,386	7,052	4,094
Alamosa County	63	35	39
Arapahoe County	2,390	1,853	922
Archuleta County	6	8	5
Baca County	4	2	-
Bent County	7	7	4
Boulder County	982	756	270
Chaffee County	9	6	6
Cheyenne County	3	-	-
Clear Creek County	5	16	16
Conejos County	6	1	1
Costilla County	-	-	-
Crowley County	6	7	4
Custer County	5	5	3
Delta County	57	43	36
Denver County	12,520	8,988	5,267
Dolores County	2	-	1
Douglas County	600	452	241
Eagle County	38	21	29
El Paso County	4,906	4,456	2,394
Elbert County	12	24	9
Fremont County	86	32	49



# Motor Vehicle Theft by Jurisdiction

Garfield County	135	82	58
Gilpin County	20	16	12
Grand County	9	10	7
Gunnison County	6	11	10
Hinsdale County	-	-	-
Huerfano County	-	-	-
Jackson County	-	-	-
Jefferson County	2,908	2,405	1,427
Kiowa County	3	1	1
Kit Carson County	14	9	6
La Plata County	28	54	25
Lake County	11	1	6
Larimer County	756	619	363
Las Animas County	31	32	20
Lincoln County	9	1	1
Logan County	29	37	37
Mesa County	318	290	183
Mineral County	-	-	-
Moffat County	12	14	10
Montezuma County	54	50	25
Montrose County	65	54	51
Morgan County	63	33	28
Otero County	50	43	21
Ouray County	1	1	2
Park County	-	2	1
Phillips County	4	-	1
Pitkin County	16	12	9



## Motor Vehicle Theft by Jurisdiction

Prowers County	7	3	5
Pueblo County	2,145	1,422	199
Rio Blanco County	9	3	2
Rio Grande County	16	13	10
Routt County	19	16	11
Saguache County	10	8	3
San Juan County	-	3	-
San Miguel County	6	1	-
Sedgwick County	-	-	-
Summit County	29	11	3
Teller County	3	13	5
Washington County	8	3	2
Weld County	1,546	1,167	674
Yuma County	9	8	10
Broomfield County	282	207	126
Colorado State Patrol	15	4	5



Please review the following information for an overall illustration of the motor vehicle theft reports that have been submitted to the Colorado Bureau of Investigation (CBI) in 2025. There are a few factors to consider from this data, with the apex being that the CBI is at the mercy of what information is being submitted by our local agencies. To preface, this information is not a 100% accurate representation of the crime that occurs in Colorado. The reports produced here are contingent upon the timeliness, accuracy and completeness of the incidents submitted by each jurisdiction. Here is the total number of MVT crimes submitted to the CBI from 2023 to in 2025 (data pulled 1/15/2026).



# The Year Ahead

## Separate Forensics Lab from CBI

The Colorado Bureau of Investigation remains committed to working with our law enforcement and government partners in 2026. We expect lots of questions about an independent recommendation to separate Forensic Services from the CBI to make it its own agency within the Colorado Department of Public Safety. It's a proposal the CBI supports to ensure the lab's independence and impartiality.

### BARRY MORPHEW CASE

The CBI will also monitor the murder case against Barry Morphey, who is expected to go on trial later this year for the 2020 homicide of his wife Suzanne. CBI agents may have to testify in the case after discovering Suzanne's remains in a shallow grave in 2023 and later helping secure a murder indictment against Mr. Morphey.

### DAVIS MORTUARY CASE

The Davis Mortuary case in Pueblo will also continue to garner resources and attention. Charges are expected to be filed at some point against the funeral home's director after 24 bodies were found badly decomposing during an annual state inspection.

**Barry Morphey**  
**Mugshot**



**Davis Mortuary/Pueblo, CO**  
**Courtesy: AP**

